Early Journal Content on JSTOR, Free to Anyone in the World

This article is one of nearly 500,000 scholarly works digitized and made freely available to everyone in the world by JSTOR.

Known as the Early Journal Content, this set of works include research articles, news, letters, and other writings published in more than 200 of the oldest leading academic journals. The works date from the mid-seventeenth to the early twentieth centuries.

We encourage people to read and share the Early Journal Content openly and to tell others that this resource exists. People may post this content online or redistribute in any way for non-commercial purposes.

Read more about Early Journal Content at http://about.jstor.org/participate-jstor/individuals/early-journal-content.

JSTOR is a digital library of academic journals, books, and primary source objects. JSTOR helps people discover, use, and build upon a wide range of content through a powerful research and teaching platform, and preserves this content for future generations. JSTOR is part of ITHAKA, a not-for-profit organization that also includes Ithaka S+R and Portico. For more information about JSTOR, please contact support@jstor.org.

SUPPLEMENT

TO THE

American Journal of International Law

VOLUME 12

1918

OFFICIAL DOCUMENTS

PUBLISHED FOR

THE AMERICAN SOCIETY OF INTERNATIONAL LAW

BY

OXFORD UNIVERSITY PRESS: 35 WEST 32D STREET, NEW YORK, U.S.A.

Agent for Great Britain: Oxford University Press, Amen Corner, London
Agent for Toronto, Melbourne and Bombay: Oxford University Press

OFFICIAL DOCUMENTS

CONTENTS OF VOLUME TWELVE

NUMBER 1, JANUARY, 1918

PAGE

JAPAN-UNITED STATES. Exchange of notes concerning mutual interests in China. *November 2, 1917* 1

——. Declaration of the Chinese Government concerning foregoing notes. *November 12, 1917* 3

UNITED STATES:

Alien enemies. Proclamation prescribing additional regulations for. *November 16, 1917* 4

——. Executive Order directing transmission of lists of interned. *May 9, 1917* 7

American citizens who have entered military or naval services of Allied countries, Act defining status of. *October 5, 1917* 8

Austria-Hungary, Joint resolution declaring war on. *December 7, 1917* 9

——. Proclamation of the existence of war with. *December 11, 1917* 9

Censorship of submarine cables, telegraph and telephone lines, Executive Order establishing. *April 28, 1917* 12

Defensive sea areas, Executive Order establishing. *April 5, 1917* 13

——. Regulations for carrying above order into effect. *April 5, 1917* 16

——. Executive Order establishing additional areas. *April 14, 1917* 21

——. Executive Order correcting Executive Order of August 27, 1917. *October 24, 1917* 22

Enemy vessels, Joint resolution authorizing taking over. *May 12, 1917* 22

Foreign enlistments in United States, Act permitting. *May 7, 1917* 23

Foreign ships admitted to American registry, Executive Order regarding measurement of. *September 7, 1917* 24

Foreign vessels in coastwise trade, Act permitting. *October 6, 1917* 24

Patents, American, in Germany, Proclamation authorizing payments on account of. *May 24, 1917* 25

Radio communications, Executive Order assuming control of. *April 30, 1917* 26

Trading with the enemy Act. *October 6, 1917* 27

——. Executive Order vesting power and authority in designated officers and making rules and regulations. *October 12, 1917* 51

——. Executive Order supplemental to above. *December 7, 1917* 59

——. Executive Order vesting power and authority in alien property custodian. *October 29, 1917* 60

Treason and misprision of treason, Proclamation regarding. *April 16, 1917* 61

Vessels in ports of United States, Proclamation regarding control of. *December 3, 1917* 63

Watch officers of American vessels registered for foreign trade, Executive Order regarding. *July 3, 1917* 65

Number 2, April, 1918

TREATY ARRANGEMENTS DEFINING THE INTERNATIONAL RELATIONS OF GREECE

PAGE

Protocol of conference between Great Britain, France, and Russia, relative to the independence of Greece. (Extracts.) *February 3, 1830*..... 67

Convention between Great Britain, France, and Russia, on the one part, and Bavaria on the other, relative to the sovereignty of Greece. *May 7, 1832* 68

Treaty between Great Britain, France, and Russia, on the one part, and Denmark, on the other part, relative to the accession of Prince William of Denmark to the throne of Greece. *July 13, 1863*..... 75

Treaty between Great Britain, France, Russia, and Greece, respecting the union of the Ionian Islands to the Kingdom of Greece. *March 29, 1864*..... 79

DIPLOMATIC DOCUMENTS, 1913–1917, ISSUED BY THE GREEK GOVERNMENT CONCERNING THE GRECO-SERBIAN TREATY OF ALLIANCE AND THE GERMANO-BULGARIAN INVASION IN MACEDONIA.

PART FIRST

Greco-Serbian Treaty of Alliance

No.	Name of signatory	Place and date of transmission	Summary	Page
		I. TEXTS		
		1913		
1	Mr. Coromilas Mr. Boschkovitch	Athens, April 22/May 5	Protocol concerning the conclusion of a treaty of alliance between Greece and Serbia.	86
2	Mr. Alexandropoulos Mr. Boschkovitch	Salonika, May 19/June 1	Treaty of alliance between the kingdom of Greece and the Kingdom of Serbia.	89
3	Mr. Metaxas Mr. Pechitch Mr. Toufegdjitch	Salonika, May 1/14	First military convention between the Kingdom of Greece and the Kingdom of Serbia.	93
4	Mr. Stratigos Mr. Pechitch Mr. Toufegdjitch	Salonika, May 19/June 1	Second military convention between the Kingdom of Greece and the Kingdom of Serbia.	96

No.	Name of signatory	Place and date of transmission	Summary	Page
		II. NEGOTIATIONS		
		1913		
5	Mr. Coromilas	Athens, May 10/23	Modifications of Articles 4 and 5 of the draft of the treaty of alliance and of Article 1 of the first military convention.	101
6	Mr. Alexandropoulos	Belgrade, May 10/23	Telegram of Captain Stratigos in regard to the modifications proposed by the Serbians to Articles 1 and 6 of the first military convention.	102
7	Mr. Alexandropoulos	Belgrade, May 13/26	Telegram of Captain Stratigos in regard to the modifications demanded by the Serbians of Articles 1 and 2 of the first military convention and the addition of new provisions.	104
8	Mr. Coromilas	Athens, May 14/27	Modifications of Articles 1 and 2 of the first military convention and addition of new provisions. Instructions concerning Article 6 and the demand of Serbia for an outlet to the Ægean Sea.	106
9	Mr. Coromilas	Athens, May 14/27	Communication of the preceding telegram to the King, in Salonika.	107
10	Mr. Coromilas	Athens, May 17/30	Instructions sent to the Minister of Greece at Belgrade to conclude and sign the treaty of alliance and the second military convention. Formula of the stipulation concerning the access of Serbia to the Ægean Sea.	108

No.	Name of signatory	Place and date of transmission	Summary	Page
	III.	INTERPRETATION		
		1914		
11	Mr. Streit	Athens, July 11/24	Visit of the Chargé d'Affaires of Germany. The German Government informs the Hellenic Government that in case of an Austro - Serbian conflict, which the events do not seem to exclude, it will side with Austria. It advises Greece to keep away from Serbia. Answer of Mr. Streit.	108
12	Mr. Alexandropoulos	Belgrade, July 12/25	Questions put by the Serbian Government in regard to the military assistance of Greece.	109
13	Mr. Theotoky	Berlin, July 12/25	Advice given by Von Jagow to the Hellenic Government to keep away from Serbia and not to intervene even in case Bulgaria should attack Serbia. Reply of Mr. Theotoky. A probable agreement between Austria and Bulgaria.	110
14	Mr. Venizelos	Munich, July 12/25	Instructions concerning the attitude of Greece in case of attack by Bulgaria against Serbia.	111
15	Mr. Venizelos	Munich, July 13/26	Response to questions put by the Serbian Government concerning the military assistance of Greece.	111
16	Mr. Streit	Athens, July 15/28	Mr. Streit informs the Chargé d'Affaires of Germany	112

No.	Name of signatory	Place and date of transmission	Summary	Page
		1914	that Greece will not tolerate an attack against Serbia by Bulgaria.	
17	Mr. Venizelos	Munich, July 16/29	Instructions concerning policy to be followed by Greece in the course of a European conflict.	113
18	Mr. Streit	Athens, July 20/Aug. 2	Reply of the Hellenic Government to the questions put by the Serbian Government concerning the military assistance of Greece.	114
19	Mr. Theotoky	Berlin, July 22/Aug. 4	Telegram to King Constantine. Emperor William, in announcing the conclusion of an alliance between Germany and Turkey and the certain cooperation of Bulgaria and Roumania, appeals to King Constantine to place himself at the Emperor's side.	115
20	Mr. Theotoky	Berlin, July 22/Aug. 4	Telegram to King Constantine. An account of a conversation with Von Jagow, who confirms the Alliance with Turkey and the cooperation of Bulgaria and Roumania. He advises Greece to march with the Balkan States against Serbia and Russia.	116
21	Mr. Streit	Athens, July 25/ Aug. 7	Reply of King Constantine to the appeal of Emperor William.	117

No.	Name of signatory	Place and date of transmission	Summary	Page
		1914		
22	Mr. Theotoky	Berlin, July 25/ Aug. 7	Mr. Theotoky suggests that the Hellenic Government come to an understanding with Bulgaria with the view to a common attack against Serbia.	118
23	Mr. Theotoky	Berlin, July 27/ Aug. 9	The reply of King Constantine was delivered to Emperor William through Von Jagow. The latter has repeated to Mr. Theotoky his advice concerning an understanding with Sofia and Constantinople.	119
24	Mr. Theotoky	Berlin, July 29/ Aug. 11	An account of an interview with Mr. Zimmermann on the situation in the Balkans. The Under-Secretary of State advises also an understanding with Sofia and Constantinople.	119
25	Mr. Streit	Athens, July 30/ Aug. 12	The Minister of Germany threatens to ask for his passports in case Bulgaria while attacking Serbia should be attacked by Greece. Answer of Mr. Streit.	120
26	Mr. Venizelos	Athens, Aug. 31/ Sept. 13	Circular to the Royal legations to the Entente Powers and Bucharest concerning a communication of the Minister of Germany in regard to the Turko-Bulgarian agreement.	121
27	Mr. Theotoky	Berlin, Oct. 18/31	An account of a conversation with Mr.	122

No.	Name of signatory	Place and date of transmission	Summary	Page
		1914	Zimmermann on the declaration of war by Russia against Turkey. The Under-Secretary of State again advises that even if Bulgaria intervenes against Serbia it would be to the interest of Greece not to intervene.	
		1915		
28	———	Athens, Feb. 25/ Mar. 10	A communiqué of the Gounaris Government concerning its policy.	123
29	Mr. Zographos	Athens, Feb. 28/ Mar. 13	Assurance given to Serbia concerning the attitude of the new Cabinet towards her.	123
30	Mr. Psychas	Bucharest, July 17/30	Germany has affirmed at Sofia that Greek neutrality is assured even in case of an attack by Bulgaria against Serbia.	124
31	Mr. Gounaris	Athens, July 20/ Aug. 2	Circular to the Royal legations in which Mr. Gounaris denies the information that the neutrality of Greece is assured even in case of an attack by Bulgaria against Serbia.	124
32	Mr. Venizelos	Athens, Aug. 21/ Sept. 3	The Hellenic Government informs the German Government that Greece could not remain indifferent in the event of an attack against Serbia by Bulgaria.	125
33	Mr. Zaïmis	Athens, Sept. 25/ Oct. 8	Circular of Mr. Zaïmis on the policy	126

No.	Name of signatory	Place and date of transmission	Summary	Page
		1915	of the new government.	
34	Mr. Zaïmis	Athens, Sept. 29/ Oct. 12	Serbia invokes the *casus fœderis* and requests Greece to carry out the treaty of alliance. Refusal of the Hellenic Government and reasons given in support of this refusal.	126
35	Mr. Skouloudis	Athens, Oct. 26/ Nov. 8	Circular concerning the policy of the Skouloudis Cabinet.	129
36	Mr. Skouloudis	Athens, Oct. 26/ Nov. 8	Declaration by the new government of its friendly sentiments toward Serbia.	129
37	Mr. Skouloudis	Athens, Oct. 26/ Nov. 8	Assurances given to the Entente Powers that Greece will observe a benevolent neutrality.	129
38	Mr. Panourias	Mitrovitsa, Nov. 2/15	Serbian reply to the refusal of the Greek Government to carry out the treaty of alliance. Refutation of the considerations invoked by the Greek Government.	130
		1916		
39	Mr. Romanos	Paris, Mar. 28/ April 10	The refusal of the Greek Government to permit the passage of Serbian troops through its territory, from Corfu to Salonika, displeases the French Government, which refuses its financial assistance. Violent language of the French press.	133

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916		
40	Mr. Skouloudis	Athens, Mar. 29/ April 11	Protest to the French Government for its refusal to give financial assistance to Greece and recriminations against the policy followed in Greece by the Entente Powers.	134
41	———	Athens, April 7/20	*Note-verbale* from the Serbian Government requesting the Greek Government to permit the passage of Serbia ntroops through its territory.	135
42	Mr. Skouloudis	Athens, April 8/21	Presentation by the Minister of Serbia of the above-mentioned *note-verbale* of the Serbian Government. Reply of Mr. Skouloudis.	136
43	Mr. Skouloudis	Athens, April 14/27	The Ministers of France and Great Britain support the Serbian step concerning the passage of Serbian troops through Greek territory. Reply of Mr. Skouloudis. Exposition of the reasons which justify the refusal of the Greek Government. Mr. Skouloudis asks for the intervention of the British, Italian, and Russian Governments in Paris in order to induce the French Government to renounce the plan for the passage of the Serbian troops.	137

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916		
44	Mr. Skouloudis	Athens, April 14/27	Communication of the preceding telegram to the Chargé d'Affaires of Greece in Paris.	139

PART SECOND

Germano-Bulgarian Invasion in Macedonia

45	General Baïras	Serres, April 27/ May 10	A Bulgarian commanding officer announces the occupation of the heights of Lehovo in consequence of an agreement with the Greek Government.	140
46	General Yannakitsas	Athens, April 28/ May 11	Explanations given to the Fourth Army Corps in regard to the agreement entered into with the Germans and Bulgarians concerning the occupation of certain points of Hellenic territory.	140
47	Mr. Skouloudis	Athens, April 29/ May 12	Protest addressed to Sofia against the occupation by the Bulgarians of certain points to the north of Vetrina and the heights of Lehovo.	141
48	Count von Mirbach	Athens, May 9/22	Occupation by the Germano - Bulgarians of the narrow passes of Roupel.	142
49	Mr. Passarof	Athens, May 9/22	Occupation by the Germano - Bulgarians of the narrow passes of Roupel.	143
50	Mr. Skouloudis	Athens, May 10/23	Occupation by the Germano - Bulgarians of the narrow passes of Roupel.	144

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916		
51	Mr. Skouloudis	Athens, May 11/24	Occupation by the Germano - Bulgarians of the narrow passes of Roupel.	144
52	Mr. Theotoky	Berlin, May 13/26	Mr. Theotoky anticipates an approaching advance of the Germano - Bulgarians to the passes of Roupel.	145
53	Mr. Skouloudis	Athens, May 14/27	Protest addressed to Berlin, Vienna, and Sofia against the occupation of Fort Roupel and in general against the Germano - Bulgarian invasion in Macedonia.	145
54	Mr. Skouloudis	Athens, May 15/28	Similar protest to the Ministers of Germany, Austria, and Bulgaria in Athens.	146
55	Mr. Skouloudis	Athens, May 16/29	The Greek Government communicates to the legations of Greece to the Entente Powers etc., its protest against the Germano-Bulgarian invasion in Macedonia.	147
56	Mr. Theotoky	Berlin, May 17/30	Communiqué of the German General Staff announcing the occupation of the Roupel passes.	147
57	Mr. Coromilas	Rome, May 17/30	Impression made in Italy by the Germano-Bulgarian invasion of Greek territory. Pessimistic forebodings of Mr. Coromilas.	148
58	Mr. Caclamanos	Paris, May 19/ June 1	Impression made on the government and public opinion in France by the	148

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916	Germano - Bulgarian invasion.	
59	Mr. Panas	Petrograd, May 21/ June 3	Report of a conversation with the Director of Political Affairs concerning the Germano-Bulgarian invasion. Unfavorable comments caused by an interview of General Dousmanis.	149
60	———	Athens, May 23/ June 5	Minutes of the sitting of the Hellenic Chamber containing the declarations made by Mr. Skouloudis in regard to the occupation of Roupel and in general, concerning the Germano - Bulgarian advance in Greek territory.	150
61	Mr. Skouloudis	Athens, May 24/ June 6	Mr. Skouloudis denies the existence of a previous agreement concerning the occupation of Roupel.	153
62	Mr. Caclamanos	Paris, May 24/ June 6	Conversation with Mr. Briand. Measures to be taken in Greece by the Entente in consequence of the Germano-Bulgarian advance and the passive attitude of the Greek Government.	155
63	Mr. Caclamanos	Paris, May 24/ June 6	French comments on the situation created by the occuaption of Roupel. German information concerning the existence of a previous agreement. Rumor of consent	156

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916	to a loan to Greece by German-American capitalists.	
64	Mr. Passarof	Athens, May 27/June 9	Response of the Bulgarian Government to the Greek protest concerning the occupation of Roupel, etc.	158
65	———	Athens, June 7/20	Memorandum of the Director General of the Ministry for Foreign Affairs in regard to the documents concerning the surrender of Roupel.	158
66	Mr. Skouloudis	Athens, June 8/21	Mr. Skouloudis transmits to the Ministry for Foreign Affairs the documents concerning the occupation of the passes of Roupel.	159
67	———	Athens, Aug. 9/22	Extract from the Confidential Register of the Ministry for Foreign Affairs, where the note of the German Legation was recorded affirming that the Germano-Bulgarian troops would not enter Serres, Drama, and Cavalla.	159
68	Count von Mirbach	Athens, Aug. 15/28	The Greek troops of Cavalla have voluntarily surrendered the fortresses, batteries, and material.	160
69	Colonel Troupakis	Salonika, Aug. 28/ Sept. 10	Report addressed to the Ministry for Foreign Affairs on what took place in Eastern Macedonia at the time of the Germano - Bulgarian invasion at the	160

No.	Name of signatory	Place and date of transmission	Summary	Page
		1916	expense of the Greek inhabitants and authorities.	
70	Mr. Naoum	Sofia, Dec. 5/18	Bulgarian occupation in Hellenic Macedonia. Sufferings endured by the Greek populations. Pillaging, devastation, destruction of villages, murders.	162
71	Mr. Zalocostas	Athens, Dec. 13/26	Step taken by the Greek Government in Berlin for the cessation of the unbearable situation created in Greek Macedonia by the Bulgarians.	164
		1917		
72	Mr. Naoum	Sofia, Jan. 1/14	Conversation with General Taneff, Governor of Macedonia occupied by the Bulgarians, concerning the deplorable condition of the Greek populations.	165
73	Mr. Zalocostas	Athens, Jan. 5/18	Mr. Zalocostas recommends to the Minister of Greece in Sofia to follow closely the question of the Greek populations in occupied Macedonia.	165
74	Mr. Naoum	Sofia, Feb. 15/28	Report of the Greek prefect of Drama on the abnormal situation reigning in his district. Numerous deaths by starvation. He asks the Greek Government to open a credit for the support of cheap bakeries in order to prevent further deaths	166

No.	Name of signatory	Place and date of transmission	Summary	Page
		1917	*en masse*. Action to that effect taken by Mr. Zalocostas.	
75	———	Germany, Mar. 9/22	Report of a superior official on the events which took place in Cavalla from the date of the Bulgarian occupation until the first days of February. The situation in Drama.	166
76	Mr. Naoum	Sofia, Mar. 27/April 9	The situation is getting worse in all parts of Eastern Macedonia occupied by the Bulgarians. Numerous deaths from starvation in Cavalla, Drama, and Serres. Same situation in the villages. Energetic steps by Mr. Naoum. Annex: Note sent by Mr. Naoum to the Bulgarian Government.	171
77	Mr. Naoum	Sofia, June 1/14	The population of Eastern Macedonia occupied by Bulgarians is transferred to the interior of Bulgaria. The situation of the families thus taken away is desperate. Deaths from starvation run into the thousands. Appeal by the mayor of Cavalla to the Greek Government in favor of financial aid in the form of a loan to the municipality.	174

Number 3, July, 1918

Netherlands—Great Britain. Correspondence respecting the transit across Holland of materials susceptible of employment as military supplies

List of Papers

No.	Name	Date	Subject	Page
1	Memorandum communicated by Netherlands Minister	**1917** Oct. 9	The Netherlands Government are bound by the Rhine Convention on the one hand and the Fifth Hague Convention on the other. Thus (*a*) only goods which have no connection with military operations are allowed to pass through the Netherlands from Belgium to Germany, nor is passage allowed to requisitioned goods. Certain melted copper, which was clearly non-requisitioned, has, however, been allowed to pass. (*b*) The amount of gravel, etc., allowed to pass through the Netherlands from Germany to Belgium has been restricted to the quantity which seems to the Netherlands Government, as the result of the investigation conducted in Belgium by two Netherlands engineer officers, to be necessary for non-military purposes—370,000 tons to be allowed through between 15th September and 15th November, in order to arrive before the waterways freeze. The Netherlands Government consider that in permitting transit to the above extent they have acted in full conformity with their duties as a neutral and with their conventional obligations.	

No.	Name	Date	Subject	Page
		1817	They are therefore painfully surprised at the British Government's intention to discontinue all facilities for Dutch cables until the transit traffic entirely ceases.....	175
2	Mr. Balfour to M. van Swinderen to Mr. Balfour	Oct. 23	Transmits reply of His Majesty's Government to No. 1.....	178
3	Sir W. Townley (Telegraphic)	25	Netherlands Minister for Foreign Affairs says that M. van Swinderen's statement in No. 1, that copper was being allowed to pass, was made under a misapprehension, and that, in fact, none has been allowed to go through since his note of 10th June.....	182
4	M. van Swinderen to Mr. Balfour	26	Gives certain references in answer to request contained in No. 2 for information as to the stipulations of the Rhine Conventions.....	182
5	Mr. Balfour to M. van Swinderen	30	Transmits a further memorandum to meet request of Netherlands Government for evidence that sand transited across Holland has in fact been used for warlike purposes on arrival in Belgium. Also a sworn declaration on the subject.....	183
6	" " "	Nov. 6	As to the arguments based by the Netherlands Government on the treaties and regulations referred to in No. 4.....	190

Annexes

No. 1.—Article VIII of the Treaty of Vienna of March, 1815..... 193
No. 2.—Preamble to the Rhine Convention of 31st March, 1831..... 193
No. 3.—Article IX, sections 1 and 5, of the Treaty of London of 19th April, 1839..... 194
No. 4.—Preamble and Article II of the Rhine Convention of 1868..... 195

NETHERLANDS—GREAT BRITAIN. Correspondence respecting defensively armed British merchant vessels

List of Papers

No.	Name	Date	Subject	Page
		1914		
1	Sir Edward Grey to Mr. Chilton (Telegraphic)	Aug. 8	Dutch Government should be informed that British armed merchantmen are armed only for purposes of defense and ought not to be interned or disarmed. As German merchantmen can be converted on the high seas, they should be interned, unless neutral government are prepared to assume responsibility that no such conversion shall take place	196
2	Mr. Chilton to Sir Edward Grey (Telegraphic)	9	Contents of No. 1 communicated to Minister for Foreign Affairs. Dutch Government agree as regards treatment of British and German merchant vessels, but Dutch officials must examine British vessels for form's sake.....	196
3	do (Telegraphic)	10	Reports naval attaché's conversation with Minister of Marine. Netherlands Government placed in a difficult position by request to differentiate between auxiliary cruisers and merchant vessels defensively armed.....	197
		1915		
4	Sir Edward Grey to Sir A. Johnstone	Mar. 7	Owing to submarine menace, number of defensively armed British merchant vessels may be increased. Do Netherlands Government still object to their entry into Dutch ports?.....	197
5	Sir A. Johnstone to Sir Edward Grey	April 8	Transmits reply of Dutch Government to No. 4. They are quite firm that such vessels may not be allowed access into their ports.....	198

No.	Name	Date	Subject	Page
		1915		
6	Sir Edward Grey to Sir A. Johnstone	June 9	Transmits memorandum and pamphlet on the subject of defensively armed merchant ships for communication to the Netherlands Government	199
7	Sir A. Johnstone to Sir Edward Grey	July 31	Transmits note from Netherlands Government giving reasons which make it impossible for them to change their attitude	202
8	Sir Edward Grey to Sir A. Johnstone	Sept. 1	Acknowledges No. 7. His Majesty's Government learn of decision with keenest regret. While adhering in every way to views they have already expressed, they do not wish to continue the discussion with the Netherlands Government at the present time	203
		1917		
9	Sir W. Townley to Mr. Balfour (Telegraphic)	Mar. 6	British steamship *Princess Melita* arrived at Hook of Holland with gun. She was ordered out again, but returned later, having dismounted gun. Captain refused to leave port again without convoy	204
10	do (Telegraphic)	7	Captain dropped gun overboard outside territorial waters. Vessel now at Rotterdam, and will eventually proceed to sea with convoy	204
11	Mr. Balfour to Sir W. Townley (Telegraphic)	10	Views of His Majesty's Government on the exclusion of defensively armed merchantmen from Dutch ports	204
12	Sir W. Townley to Mr. Balfour	April 6	Transmits note from Netherlands Government setting forth in detail their reasons for refusing to allow armed merchantmen to enter their jurisdiction	205

No.	Name	Date	Subject	Page
		1917		
13	Lord Robert Cecil to Sir W. Townley	May 18	Arguments in No. 12 have received most careful consideration. Gives views of His Majesty's Government, who must hold Netherlands Government responsible for all losses to British ships trading to Holland if they may not be defensively armed	209
14	Sir W. Townley to Mr. Balfour	June 20	Transmits further note from Netherlands Government on the subject	214
15	Mr. Balfour to Sir W. Townley	July 17	Transmits reply of His Majesty's Government to No. 14	220
16	Sir W. Townley to Mr. Balfour	Aug. 16	Further observations of Netherlands Government in reply to No. 15	223
17	Mr. Balfour to Sir W. Townley	Sept. 8	Points out general conclusions emerging from correspondence between the two governments. His Majesty's Government do not propose to continue discussion	226
18	Sir W. Townley to Mr. Balfour	Oct. 23	Comments of Netherlands Government on No. 17. They agree that further discussion of the question would present no advantage	228
19	Mr. Balfour to Sir W. Townley	Nov. 14	Observations of His Majesty's Government in reply to the last note, which attributes to them an attitude which they have never taken up, and which can not pass uncorrected	231

Appendix

Art. 4 of Netherlands proclamation of neutrality 232

NETHERLANDS—ENTENTE ALLIES. Diplomatic correspondence regarding the admission of armed merchant vessels to Dutch ports

List of Papers

Name	Date	Subject	Page
	1914		
British Legation to Netherland Ministry for Foreign Affairs	Aug. 11	Calls attention to rule of international law requiring a neutral government to prevent the arming or fitting out or departure from its jurisdiction of any merchant vessel intended to be employed for warlike purposes, and requests issuance of necessary orders to prevent abuse of Netherland neutrality in this respect	233
	1915		
German Legation to Netherland Ministry for Foreign Affairs	Aug. 2	Calls attention to use of Dutch ports by British armed merchant ships and requests the Netherland Government to treat such ships as vessels of war	234
Netherland Ministry for Foreign Affairs to the German Legation	Sept. 7	Replies that Netherland Government regards armed merchant ships as assimilated to belligerent warships and denies that any such ships have been admitted to Dutch ports during the war	235
	1917		
French Legation to Netherland Ministry for Foreign Affairs	Mar. 15	Contends that belligerents have the right to arm merchant ships for self-defense against submarines; declines to admit contention of Netherland Government that the admission of merchant vessels armed for self-defense is a question of neutrality to be settled by each country as its interests demand irrespective of the principles of international law; and maintains that only such merchant ships as are converted into warships according to the Hague Convention may be assimilated to warships and treated as such in neutral ports	236

Name	Date	Subject	Page
	1917		
Netherland Ministry for Foreign Affairs to the French Legation	April 26	Replies that Holland's peculiar geographical situation made it necessary, in order to insure respect for its neutrality, to forbid armed merchant vessels from entering its dominion; defends the legality of its action in view of the Hague Conventions and maintains the distinction between the right of a belligerent merchant ship under the law of war to arm and defend itself against attack, and the right of a neutral to refuse admittance of such armed merchant ships to its ports under the law of neutrality; declines to change its attitude of assimilating armed merchant ships to warships	238
American Legation to the Netherland Ministry for Foreign Affairs	Mar. 13	Inquires whether American vessels armed for self-protection will be permitted to enter and depart from Dutch ports	242
American Legation to Netherland Ministry for Foreign Affairs	Mar. 17	Asks whether, in the treatment accorded to armed neutral vessels in Dutch ports, any distinction will be drawn between vessels armed privately by their owners and ships which carry an armed guard placed on board by the United States Government	243
Netherland Ministry for Foreign Affairs to American Legation	Mar. 22	Replies that presence of warships or vessels assimilated thereto of foreign Powers is not permitted in Dutch waters, regardless of whether the armament is provided by the owner of the vessel or his Government	243
American Legation to the Netherland Ministry for Foreign Affairs	April 2	Assumes that above attitude of Holland refers to armed merchant ships of belligerents and not of neutrals, and asks confirmation of this view	244

Name	Date	Subject	Page
	1917		
Netherland Ministry for Foreign Affairs to American Legation	April 14	States that belligerent warships and armed merchant vessels assimilated thereto are not permitted within the jurisdiction of the state, including colonies and overseas possessions, while such vessels of neutral Powers are barred only from the dominion of the Kingdom in Europe	244

NORWAY—UNITED STATES. General agreement relating to exports. *April 30, 1918* 246

UNITED STATES. Proclamation concerning the possession and utilization of Netherland vessels. *March 20, 1918* 259

———. Executive order taking possession of equipment on board Netherland vessels. *March 28, 1918* 260

———. Proclamation including certain citizens or subjects of Germany or Austria-Hungary as enemies for purposes of the Trading with the Enemy Act. *May 31, 1918* 261

NUMBER 4, OCTOBER, 1918

GREAT BRITAIN—UNITED STATES. Convention relating to service of citizens of the United States in Great Britain and of British subjects in the United States. *June 3, 1918* 265

———. Convention relating to the service of citizens of the United States in Canada and of Canadians in the United States. *June 3, 1918* 270

ITALY—UNITED STATES. Protocol relative to radio service. *March 27, 1918* 273

UNITED STATES:

Alien enemies. Act to amend R. S. 4067 to include women. *April 16, 1918*. 274

———. Proclamation extending regulations prescribing the conduct of alien enemies to women. *April 19, 1918* 275

Alien Property Custodian. Executive order authorizing payment of money or transfer of property to. *February 5, 1918* 277

———. Executive order prescribing rules and regulations respecting the exercise of the powers and authority and the performance of the duties of. *February 26, 1918* 278

———. Executive Order prescribing additional rules and regulations. *July 16, 1918* 285

———. Amendment of Trading with the Enemy Act extending powers of. *March 28, 1918* 292

———. Executive Orders authorizing private sales by:

April 2, 1918 294

May 9, 1918 295

July 15, 1918 296

August 29, 1918 297

UNITED STATES: Page

Alien Property Custodian. Executive Order with respect to the Orenstein-Koppel Co. *June 15, 1918* 298

Damages caused by American forces abroad, Act to give indemnity for. *April 18, 1918* 304

Exports in time of war. Proclamation making certain further exports unlawful. *November 28, 1917* 305

———. Proclamation amending and supplementing previous proclamations. *February 14, 1918* 306

Foreign exchange and securities and exportation of coin, bullion and currency. Executive order. *September 7, 1917* 308

———. Administrative procedure adopted by the Secretary of the Treasury. *November 23, 1917* 309

———. Executive Order prescribing rules and regulations under Sec. 5 of the Trading with the Enemy Act and Title 7 of the Espionage Act. *January 26, 1918* 312

Imports in time of war. Proclamation prohibiting certain imports except under license. *November 28, 1917* 322

———. Proclamation amending and supplementing the above. *February 14, 1918* 324

Panama Canal. Executive Order amending navigation rules and regulations. *July 26, 1918* 326

Passports and permits to depart from and enter the United States:

Act to prevent in time of war departure from or entry into the United States contrary to the public safety. *May 22, 1918* 326

———. Proclamation imposing additional restrictions and prohibitions upon departure from and entry into the United States. *August 8, 1918* .. 328

———. Executive Order prescribing rules and regulations governing departure from and entry into the United States. *August 8, 1918* 331

Patents, trade-marks and copyright. Executive Order revoking power and authority in designated officers. *April 11, 1918* 343

Sabotage. Act to punish injury or destruction of war material, premises or utilities. *April 20, 1918* 344

Shipping Act. Proclamation declaring in force. *August 7, 1918* 346

Trading with the Enemy Act. Proclamation including Germans and Austro-Hungarians in custody of War Department within the Act. *February 5, 1918* 347

———. Proclamation including certain individuals within the Act. *August 14, 1918* 349

Virgin Islands. Executive Order prescribing rules regarding repeals, alterations and amendments of local laws and expenditure of duties and taxes. *December 26, 1917* 350